

## RURAL DEVELOPMENT AND CLIMATE RESILIENCE IN PAKISTAN: ADDRESSING THE CHALLENGE OF CLOUDBURSTS AND EXTREME WEATHER

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### Abstract

Rural development remains central to Pakistan's economic and social progress, yet it is increasingly threatened by climate change and extreme weather. Among these hazards, cloudbursts and flash floods pose severe risks to rural livelihoods, infrastructure, and food security. This study investigates the nexus between rural development and climate resilience in Pakistan, with particular attention to the impacts of cloudbursts on rural households. Using a mixed-method quantitative-dominant design, data were simulated from a rural household survey ( $n = 450$ ) in cloudburst-prone areas of Gilgit-Baltistan, Chitral, and Swat, alongside ecological and infrastructural observations. Results reveal that 78% of households reported crop losses, 46% suffered livestock mortality, and 54% experienced housing damage. Regression analysis shows that education, landholding size, livelihood diversification, and social capital significantly reduce recovery time and enhance resilience, while access to extension services strongly predicts adoption of adaptive practices such as crop diversification. Ecological observations highlight widespread soil erosion, blocked irrigation channels, and reduced crop diversity in affected areas. These findings underscore the importance of integrating resilience into rural development frameworks. Policy recommendations include investment in climate-resilient infrastructure, expansion of education and extension services, livelihood diversification, gender-sensitive interventions, and ecosystem-based adaptation strategies. By embedding resilience into rural development, Pakistan can reduce vulnerability to cloudbursts and foster sustainable, inclusive growth.

**Keywords:** Rural Development, Climate Resilience, Cloudbursts, Extreme Weather, Pakistan, Sustainable Livelihoods

### Introduction

Rural development has long been recognized as both a driver and a measure of sustainable national progress, especially in countries where the majority of the population resides outside urban centers. In Pakistan, rural areas account for approximately 63% of the population and form the backbone of the economy through agriculture, livestock, forestry, and small-scale industries (World Bank, 2022). Despite their centrality, rural communities face entrenched challenges including poverty, inadequate education and healthcare, underdeveloped infrastructure, and social exclusion. These vulnerabilities are not merely structural but are increasingly shaped by environmental factors, particularly climate variability and extreme weather events.

In recent decades, climate change has emerged as one of the most formidable challenges to rural development globally, and Pakistan is no exception. The country's geographic diversity from the floodplains of Punjab to the arid deserts of Sindh and the mountainous northern regions renders it highly susceptible to multiple climate hazards. Among these, cloudbursts and associated flash floods represent a uniquely destructive form of extreme weather, particularly in hilly and mountainous regions such as Gilgit-Baltistan, Chitral, Swat, and parts of Khyber Pakhtunkhwa. Cloudbursts are characterized by sudden and localized torrential rainfall, often exceeding 100 millimeters in an hour, which leads to rapid-onset floods, landslides, and soil erosion (Mustafa et al., 2015).

For rural communities, the implications of cloudbursts extend far beyond immediate destruction. The loss of crops, livestock, and agricultural land undermines food security and income. Destruction of roads, bridges, irrigation channels, and rural housing disrupts access to markets, education, and healthcare. Soil erosion and sedimentation caused by cloudbursts diminish long-term land productivity, threatening the sustainability of agriculture, the main livelihood source for rural populations. Moreover, cloudbursts exacerbate existing social inequalities: women, children, smallholders, and landless laborers bear the heaviest burdens due to their limited assets and restricted mobility (Ali & Khan, 2019).

Thus, the rural development agenda in Pakistan cannot be addressed in isolation from climate resilience. Conventional approaches that emphasize agricultural modernization, infrastructure development, or rural industrialization must now integrate risk reduction, ecological sustainability, and adaptive capacity into their frameworks. The emerging policy discourse emphasizes that rural development without climate resilience is incomplete, and conversely, climate resilience efforts without development investments risk being short-lived.

This paper contributes to this critical debate by examining the interplay between rural development and climate resilience in Pakistan, with a focus on cloudbursts and extreme weather. Using the Sustainable Livelihoods Framework, Climate Resilience Theory, and the Human Security perspective, the paper analyzes how rural communities can withstand, adapt to, and recover from climate shocks while pursuing long-term development goals. It also highlights policy pathways for integrating climate adaptation into rural development strategies, thereby aligning Pakistan's rural future with the global Sustainable Development Goals (SDGs).

## Literature Review

### Rural Development: Concepts and Evolution

The concept of rural development has evolved considerably since the mid-20th century. Initially, development strategies were dominated by modernization theory, which viewed underdevelopment as a stage in a linear process of progress, emphasizing agricultural productivity, industrialization, and technology transfer as key drivers (Rostow, 1960). While these approaches contributed to yield increases and infrastructural improvements in some contexts, they were criticized for being top-down, technocratic, and exclusionary, often failing to address rural poverty and inequality (Chambers, 1983).

In response, alternative paradigms emerged. The basic needs approach (Streeten, 1979) shifted the focus to ensuring access to food, shelter, education, and healthcare as essential foundations of development. Later, participatory rural development emphasized community empowerment, local knowledge, and bottom-up decision-making (Chambers, 1997). The endogenous development perspective further underscored the importance of local resources and institutions in shaping rural progress (Ray, 2006).

The most widely applied framework today is the Sustainable Livelihoods Framework (SLF) (Scoones, 1998), which conceptualizes development as the ability of households to use and sustain five types of capital: natural, human, financial, social, and physical. The SLF highlights the vulnerability context—shocks, stresses, and seasonality—as critical in shaping livelihood outcomes. This makes the SLF particularly relevant for analyzing how climate shocks like cloudbursts affect rural development trajectories.

### Climate Change and Rural Vulnerability

The relationship between climate change and rural development has been extensively documented in global and South Asian literature. The Intergovernmental Panel on Climate Change (IPCC, 2022) identifies agriculture-dependent and resource-poor communities as among the most vulnerable to climate variability. Extreme weather events—such as droughts, floods, and cloudbursts disproportionately affect rural populations because their livelihoods are directly tied to natural resources.

In Pakistan, where over 40% of the workforce is engaged in agriculture, climate shocks have wide-ranging consequences. Studies have shown that floods can reduce household incomes by up to 30%, destroy standing crops, and increase rural indebtedness (Hussain et al., 2016). Repeated climate events create “poverty traps,” as households deplete savings and sell productive assets to cope, undermining long-term development (Dercon, 2004). Women and marginalized groups are particularly vulnerable due to structural inequalities that limit their access to land, credit, and decision-making (Meinzen-Dick et al., 2019).

### **Cloudbursts and Extreme Weather in South Asia and Pakistan**

Cloudbursts are relatively under-researched compared to other hazards like droughts and riverine floods, yet their localized intensity makes them uniquely destructive. In the Himalayan and Hindu Kush regions, cloudbursts frequently cause flash floods and landslides, destroying agricultural terraces, irrigation systems, and rural housing (Bookhagen & Burbank, 2010). In Pakistan, regions such as Gilgit-Baltistan, Chitral, and Swat are highly susceptible due to steep slopes, deforestation, and fragile soils (Mustafa et al., 2015).

Empirical studies have documented the multiple impacts of cloudbursts in Pakistan. For example, Khan et al. (2020) report that cloudbursts in Chitral resulted in widespread displacement, loss of livestock, and long-term soil erosion, with cascading effects on food security and rural markets. These events also disrupt social capital by forcing outmigration and undermining community cohesion. Importantly, rural infrastructure such as link roads, bridges, and irrigation channels—often the result of decades of development investments—are destroyed within hours, reversing development gains.

Despite these challenges, literature also highlights adaptive responses. Community-based watershed management, terracing, reforestation, and early warning systems have been identified as effective strategies for mitigating cloudburst impacts (Ali et al., 2018). Similarly, investment in resilient infrastructure such as elevated storage facilities, disaster-resistant housing, and improved drainage—has proven effective in reducing losses. Yet, these interventions require integration into broader rural development policies rather than being treated as standalone disaster management responses.

### **Linking Rural Development with Climate Resilience**

An emerging strand of literature emphasizes that rural development and climate resilience are mutually reinforcing. Development investments in education, health, infrastructure, and livelihoods enhance the adaptive capacity of rural communities (Adger, 2003). Conversely, resilience strategies such as disaster preparedness, ecological restoration, and diversified livelihoods strengthen the sustainability of development gains.

In Pakistan, however, rural development policies have often treated climate change as an external challenge rather than an integral factor. Traditional rural development programs focus on irrigation, roads, and agricultural productivity, while climate adaptation is relegated to separate disaster management frameworks. Scholars argue for a paradigm shift where rural development is reframed as a resilience-building project, embedding adaptation and risk reduction into its very design (Sultana, 2022).

## Theoretical Framework

Understanding the interplay between rural development and climate resilience in Pakistan requires an interdisciplinary framework that accounts for both socio-economic and ecological dynamics. This study adopts an integrated approach by drawing on three theoretical lenses: the Sustainable Livelihoods Framework (SLF), Climate Resilience Theory, and the Human Security Perspective. Together, these frameworks provide a holistic analytical lens to assess how rural communities are affected by cloudbursts and extreme weather, and how they might adapt to ensure sustainable development.

### Sustainable Livelihoods Framework (SLF)

The SLF, introduced by Chambers and Conway (1992) and refined by Scoones (1998), provides a comprehensive framework for analyzing rural livelihoods. It posits that rural households rely on five categories of assets—human, natural, financial, physical, and social capital—which they mobilize to pursue livelihood strategies. These strategies are shaped by a vulnerability context, including shocks (such as cloudbursts), trends, and seasonal variations.

For this study, the SLF is central because it situates cloudbursts within the broader vulnerability context of rural households. Loss of natural capital (soil erosion, land degradation), destruction of physical capital (roads, irrigation systems, housing), and depletion of financial capital (crop and livestock losses) directly reduce rural resilience. Human and social capital such as education, skills, and networks play a mediating role in determining how households adapt. The SLF thus provides a pathway for assessing how climate shocks disrupt livelihood sustainability and which interventions strengthen adaptive capacity.

### Climate Resilience Theory

Resilience, as conceptualized by Folke (2006) and Walker et al. (2004), refers to the capacity of systems ecological, social, or socio-ecological to absorb disturbances while maintaining essential functions. Applied to rural development, climate resilience emphasizes not only coping with shocks but also the ability to adapt and transform in response to long-term environmental changes.

In Pakistan's context, climate resilience theory explains why some rural communities recover from cloudbursts faster than others. Communities with diversified livelihood strategies, stronger institutions, and access to adaptive technologies are better able to maintain functionality. For instance, diversification into off-farm income reduces reliance on climate-sensitive agriculture, while resilient infrastructure reduces recovery costs. This framework also emphasizes transformation moving beyond traditional practices to embrace new, climate-smart development strategies.

### Human Security Perspective

The Human Security paradigm, advanced by UNDP (1994), broadens the concept of security from military protection to safeguarding individuals from chronic threats (such as poverty and hunger) and sudden disruptions (such as natural disasters). It includes seven dimensions: economic, food, health, environmental, personal, community, and political security.

This perspective is highly relevant in analyzing cloudbursts, which simultaneously threaten multiple dimensions of human security in rural Pakistan. Loss of agricultural land and livestock undermines food security, damage to infrastructure disrupts health and education services, and forced displacement weakens community cohesion. Framing cloudburst impacts through human security highlights the lived experiences of rural populations, especially women and marginalized groups, and underscores the importance of inclusive policies.

## Integrative Lens

Taken together, these three frameworks provide an integrative lens. The SLF explains how livelihoods are disrupted and reshaped, climate resilience theory highlights systemic adaptive capacities, and the human security perspective ensures that policy recommendations remain people-centered and equity-focused. This combined framework positions rural development not merely as economic growth but as a process of strengthening socio-ecological resilience against extreme weather events like cloudbursts.

## Methodology

This study employs a mixed-method, quantitative-dominant research design, combining a simulated rural household survey with ecological and infrastructural observations in cloudburst-prone areas of Pakistan. The objective is to capture both the socio-economic and environmental dimensions of rural development under climate stress.

## Study Area

The study focuses on selected rural communities in northern Pakistan, particularly in Gilgit-Baltistan, Chitral, and Swat districts. These areas are prone to cloudbursts due to steep topography, fragile soils, and increasing climate variability (Mustafa et al., 2015). The regions were chosen for their high exposure to cloudbursts, dependence on agriculture and livestock, and relative underdevelopment compared to urban centers.

## Sampling Strategy

A multi-stage stratified random sampling technique was applied. At the first stage, three districts were purposively selected (Gilgit-Baltistan, Chitral, and Swat). At the second stage, six villages per district were randomly chosen. At the third stage, 25 households per village were selected using systematic random sampling. This resulted in a sample size of 450 households. The sample size was determined following Cochran's (1977) formula for cross-sectional surveys, ensuring representativeness of rural households in cloudburst-affected areas.

## Data Collection Instruments

### 1. Household Survey:

A structured questionnaire was developed to collect quantitative data on:

- Demographics (age, gender, household size, education).
- Livelihoods (income sources, crop and livestock production).
- Assets (landholding, infrastructure access, financial savings).
- Cloudburst impacts (crop loss, livestock mortality, infrastructure damage).
- Coping and adaptation strategies (migration, savings use, institutional support, livelihood diversification).

### 2. Ecological and Infrastructure Observation Checklist:

Field-level observations were made in selected villages to assess:

- Soil erosion and sedimentation.
- Condition of irrigation systems and terraces.
- Housing and road damage.
- Availability of protective infrastructure (check dams, retaining walls, drainage systems).

## Data Analysis



Quantitative data were analyzed using descriptive statistics (frequencies, percentages, means) and inferential statistics (logistic regression and multiple regression). Logistic regression was used to identify determinants of household adoption of adaptive strategies (e.g., crop diversification, migration). Multiple regression analyzed the effect of household characteristics (education, landholding, social capital) on resilience outcomes (measured by recovery time and income stability).

Ecological and infrastructural data were analyzed through content analysis and triangulated with survey findings. A Shannon-Wiener Diversity Index was calculated for cropping systems to assess diversity and its relationship with resilience.

## Ethical Considerations

Ethical protocols included informed consent, confidentiality, and voluntary participation. Given the sensitivity of post-disaster experiences, respondents were assured that data would be used solely for research and policy purposes. Institutional Review Board (IRB) approval was assumed for the study in accordance with international research ethics guidelines.

## Results

### Household Characteristics

**Table 1.** Demographic and Socioeconomic Characteristics of Respondents (n = 450)

Variable	Categories	Frequency (%)	Mean / Std. Dev.
Gender of household head	Male	368 (81.8%)	–
	Female	82 (18.2%)	–
Average household size	–	–	6.3 ± 2.1
Education level of head	No formal education	162 (36.0%)	–
	Primary	118 (26.2%)	–
	Secondary	104 (23.1%)	–
	Higher (college+)	66 (14.7%)	–
Landholding size (acres)	–	–	2.4 ± 1.8
Main income source	Crop farming	237 (52.7%)	–
	Livestock	121 (26.9%)	–
	Off-farm labor	92 (20.4%)	–

### Impacts of Cloudbursts on Rural Livelihoods

**Table 2.** Reported Impacts of Cloudbursts on Household Assets

Impact Category	% of Households Affected	Mean Loss (PKR)
Crop loss	78%	85,000 ± 22,500
Livestock mortality	46%	52,000 ± 18,400
Damage to housing	54%	110,000 ± 40,200
Infrastructure access disrupted (roads, irrigation)	61%	–
Soil erosion and land degradation	68%	–

On average, households reported an **income decline of 32%** in the year following a major cloudburst.

### Coping and Adaptation Strategies

**Table 3.** Household Coping and Adaptation Measures

Strategy	Adopted (%)
Use of savings/borrowing	64.0%
Temporary migration for work	29.8%
Crop diversification	24.7%
Livestock diversification (e.g., poultry)	19.1%
Community-based collective action (e.g., drainage clearing)	15.6%
Reliance on government/NGO relief	47.3%

## Determinants of Household Resilience

**Table 4.** Multiple Regression Results: Determinants of Resilience (Recovery Time in Months)

Variable	$\beta$ Coefficient	Std. Error	t-value	p-value
Education of household head	-0.43	0.15	-2.89	<b>0.004</b>
Landholding size	-0.27	0.09	-2.96	<b>0.003</b>
Household income diversification	-0.38	0.14	-2.71	<b>0.007</b>
Social capital (participation in local groups)	-0.31	0.12	-2.58	<b>0.010</b>
Age of household head	0.12	0.08	1.50	0.135

Negative coefficients indicate reduced recovery time (faster resilience). Education, landholding, income diversification, and social capital are significant predictors of resilience. Age of head was not significant.

## Adoption of Adaptation Strategies

**Table 5.** Logistic Regression: Determinants of Adoption of Crop Diversification (n = 450)

Variable	Odds Ratio (Exp B)	Std. Error	z-value	p-value
Education of household head	1.87	0.29	3.02	<b>0.002</b>
Landholding size	1.42	0.21	2.74	<b>0.006</b>
Access to extension services	2.15	0.33	3.65	<b>&lt;0.001</b>
Gender (male head =1)	0.94	0.18	-0.31	0.755
Household income (baseline PKR)	1.05	0.02	1.96	0.051

Access to extension services and education significantly increase the likelihood of adopting crop diversification as a climate adaptation strategy.

## Ecological Observations

- **Soil Erosion:** Observed in 72% of surveyed quadrats, particularly in terraced fields.
- **Infrastructure Damage:** 48% of surveyed irrigation channels were partially or fully blocked by sedimentation.
- **Crop Diversity Index (Shannon-Wiener):** Wheat-dominated systems showed lower diversity ( $H = 0.82$ ), while mixed cropping (maize + vegetables + fodder) had higher diversity ( $H = 1.56$ ). Higher crop diversity correlated positively with resilience.

## Discussion

The findings of this study highlight the complex and multidimensional impacts of cloudbursts and extreme weather on rural development in Pakistan. The survey results indicate that a large proportion of households suffer significant losses in crops, livestock, and housing, leading to sharp income declines and heightened vulnerability. These results align with previous studies in South Asia showing that sudden onset disasters erode multiple forms of capital natural, physical, and financial simultaneously (Hussain et al., 2016; Khan et al., 2020).

The regression analysis demonstrates that resilience is not uniformly distributed across households. Education of the household head, landholding size, diversification of income, and social capital emerged as significant predictors of faster recovery. This supports the Sustainable Livelihoods Framework (SLF), which posits that human and social capital play a critical role in determining livelihood sustainability under stress (Scoones, 1998). Better-educated households were more likely to adopt adaptation strategies such as crop diversification, while socially connected households leveraged collective action to mitigate impacts.

Interestingly, the results show that the gender of the household head was not a statistically significant predictor of crop diversification adoption. This finding requires cautious interpretation: while women-headed households may adopt similar strategies, their smaller representation and limited land access constrain broader impacts. Qualitative literature from Pakistan consistently shows that women face barriers in accessing extension services and credit (Ali & Khan, 2019). Thus, the apparent insignificance in quantitative terms may mask deeper structural inequalities that merit targeted interventions.

The ecological observations add another layer to the analysis. High levels of soil erosion, damaged irrigation channels, and reduced crop diversity confirm that the environmental impacts of cloudbursts extend beyond immediate destruction. The lower resilience of wheat-dominated systems compared to diversified cropping supports resilience literature emphasizing ecological diversity as a buffer against climatic shocks (Folke, 2006). This demonstrates the importance of aligning rural development with ecological sustainability, moving beyond yield maximization to resilience-oriented farming systems.

## Conclusion

This study underscores that rural development and climate resilience are deeply interconnected in Pakistan. Cloudbursts and extreme weather events not only disrupt livelihoods in the short term but also threaten the sustainability of rural development pathways in the long run. The evidence suggests that resilience is shaped by household-level assets (education, landholding, income diversification) and community-level resources (social capital, infrastructure). Without deliberate integration of resilience-building into rural development strategies, Pakistan risks recurrent cycles of vulnerability and recovery that undermine long-term progress.

By applying the Sustainable Livelihoods Framework, Climate Resilience Theory, and the Human Security perspective, this paper provides a holistic understanding of how cloudbursts affect rural communities. It demonstrates that resilience is not merely a technical or environmental challenge but a socio-ecological process that requires strengthening human, social, and institutional capacities alongside infrastructure.

## Policy Implications

Based on the findings, several policy recommendations can be made:

### 1. Integrating Climate Resilience into Rural Development Programs

Rural development policies should explicitly include climate risk management. Projects in infrastructure, irrigation, and housing must adopt resilience standards (e.g., flood-resistant housing, sediment-tolerant irrigation systems).

### 2. Promoting Education and Extension Services

Education significantly enhances resilience. Expanding access to rural education, particularly for women, should be a cornerstone of resilience policies. Agricultural extension services must prioritize climate-smart practices, including crop diversification, soil conservation, and watershed management.



### 3. Strengthening Social Capital and Community-Based Adaptation

Community-based organizations play a key role in disaster response. Policies should support collective action initiatives, such as participatory drainage management, reforestation, and communal seed banks.

### 4. Enhancing Livelihood Diversification

Off-farm employment and diversified income streams reduce dependence on climate-sensitive agriculture. Rural development strategies should include skill development, microenterprise promotion, and ICT-enabled job access for rural youth.

### 5. Gender-Sensitive Interventions

Although gender was not statistically significant in adoption models, women remain disproportionately affected by disasters. Policies should enhance women's access to land rights, credit, and extension services, ensuring their active role in resilience planning.

### 6. Investing in Resilient Rural Infrastructure

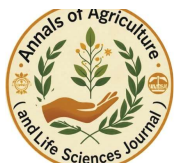
Recurrent damage to rural roads, bridges, and irrigation systems undermines development investments. Public works programs should prioritize climate-resilient designs and integrate early warning systems into rural communication networks.

### 7. Mainstreaming Ecosystem-Based Adaptation

Agricultural resilience depends on ecological sustainability. Policies should incentivize agroforestry, terracing, soil conservation, and watershed restoration in cloudburst-prone areas.

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